Session 3:

An Overview of Good Submission Practice - APEC GSubP Guidelines

26 June, 2018 Osamu Inagaki, Ph.D. APAC RA-EWG / JPMA

Objectives of this session

- 1. To have good understanding on the key principles of good submission
- 2. To learn the outline of GSubP guideline

For regulators:

✓ To understand general process & activities of application submissions by applicants as the basis of the Reviewers Session

For applicants:

✓ Introduction of the GSubP and GSubP guideline

Agenda

1. Introduction

- GRevP & GSubP: Two sides of the same coin
- Why applicants need GSubP?
- 2. Outline of GSubP Guideline for Applicants
 - Introduction
 - Principles of Good Submission
 - Management of submission
 - Communications
 - Competency and training

3. Summary

GRevP: Good Review Practice,

GSubP: Good Submission Practice

Historical background of GRM

- 2011 **APEC RHSC started implementing GRevP topic**
 - Champion authority: TFDA
- 2014 APAC advocated GRM concept and started GSubP activities
 - ☐ GSubP was proposed as new topic in APEC RHSC

http://apps.who.int/iris/bitstream/10665/176954/1/9789240693968_eng.pdf?ua=1

- GRM was adopted by APEC RHSC as combined topic of GRevP & GSubP
 - Champion authorities: TFDA & PMDA
- 2016 GSubP Guideline prepared by APAC got the endorsement of APEC RHSC

http://apac-asia.com/images/achievements/pdf/5th/2 APEC RHSC%20Endorsed%20GSubP%20Guideline.pdf

GRM CoE Pilot training program started



APAC

Asia-Pacific Economic Cooperation

◆ APEC RHSC: The Regulatory Harmonization Steering Committee of the Life Sciences Innovation Forum (LSIF) in APEC



http://www.apec.org/Groups/Committee-on-Trade-and-Investment/Life-Sciences-Innovation-Forum.aspx

Asia PArtnership Conference of Pharmaceutical Associations

- Started in 2012 by 12 R&D based pharmaceutical associations in Asia
- Industry driven initiative
- MISSION: "To expedite the launch of innovative medicines for the peoples in Asia"

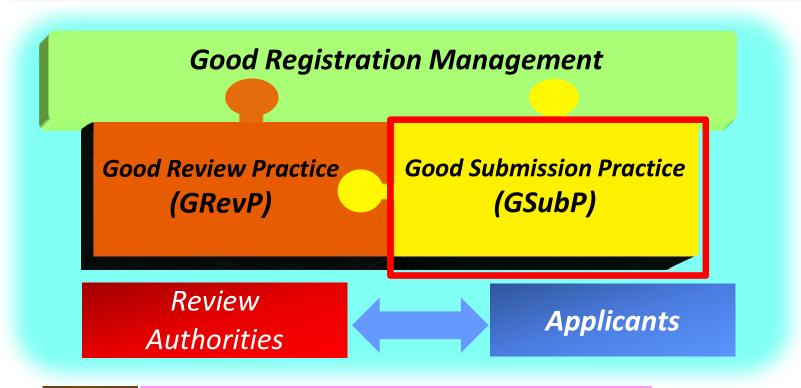


http://apac-asia.com/

7th APAC 10-11 April 2018



Concept of GRM





GRM is the concept to promote GRevP and GSubP cooperatively

GRevP & GSubP: Two sides of the same coin



- GSubP and GRevP are complementary each other
- ◆It is necessary to promote GSubP and GRevP concomitantly in order to enhance overall quality and efficiency of medical product registration process

GRevP & GSubP Guidelines: Table of Contents

Good review practices: guidelines for national and regulatory authorities

WHO Technical Report Series, No. 992, 2015, Annex 9

- 1. Introduction
- 2. Glossary
- 3. Principles of a good review
- 4. Managing the review
- 5. Communications
- 6. Review personnel
- 7. Conducting the review Bibliography

http://www.who.int/medicines/areas/quality_safet y/quality_assurance/Annex9-TRS992.pdf?ua=1 Good Submission Practice (GSubP) Guideline for Applicants

Endorsed by APEC LISF-RHSC

- 1. INTRODUCTION
- 2. PRINCIPLES OF GOOD SUBMISSION
- 3. MANAGEMENT OF SUBMISSION
- 4. COMMUNICATIONS
- 5. COMPETENCY AND TRAINING
- 6. GLOSSARY
- 7. REFERENCES

http://apac-

<u>asia.com/images/achievements/pdf/5th/2_APEC_RHSC%20</u> Endorsed%20GSubP%20Guideline.pdf

Principles of good review/submission

PRINCIPLES OF A GOOD REVIEW

(from GRevP Guidelines)

10 key principles of a good review

- 1. Balanced
- 2. Considers context
- 3. Evidence-based
- 4. Identifies signals
- 5. Investigates and solves problems
- 6. Makes linkages
- 7. Thorough
- 8. Utilizes critical analyses
- 9. Well-documented
- 10. Well-managed

PRINCIPLES OF GOOD SUBMISSION

(from GSubP Guideline)

Key Principles of Good Submission

- 1. Strong Scientific Rationale and Robust Data with Clarification of Benefit-Risk Profile
- 2. Compliance to Up-to-date Regulatory Requirements
- 3. Well-Structured Submission
 Dossier with Appropriate
 Cross-references
- 4. Reliability, Quality, Integrity and Traceability of Submission Documents and Source Data
- 5. Effective and Efficient Communications

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asia.com/images/achievements/pdf/5th/2 APEC RHSC%20Endor sed%20GSubP%20Guideline.pdf

Communications

Critical element in both Good Review & Good Submission

1. Between the review authorities and applicants



Access to up-to-date regulations

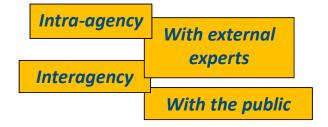


Consultation /Meeting



2. With other stakeholders ...

GRevP Guideline



GSubP Guideline



Review personnel/Competency & training

Good review practices: guidelines for national and regional regulatory authorities

> WHO Technical Report Series, No. 992, 2015, Annex 9

- 6. Review personnel
 - 6.1 Reviewer expertise, competencies and training
 - 6.2 Critical thinking

Good Submission Practice (GSubP) Guideline for Applicants

APEC LISF-RHSC

- 5. COMPETENCY AND TRAINING
 - 5.1 Core Competency of Applicants
 - 5.2 Training and Capacity Building

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- GRevP & GSubP: Two sides of the same coin
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3. Summary

GRevP: Good Review Practice, GSubP: Good Submission Practice

Introduction - Why applicants need GSubP?

Quality of regulatory submission has been recognized as an issue by review authorities

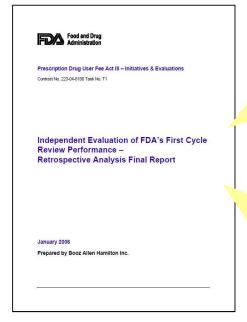


Quality of submission

Independent Evaluation of FDA's First Cycle Review Performance – Retrospective Analysis Final Report

January 2006 Prepared by Booz Allen Hamilton Inc.

http://www.fda.gov/downloads/ForIndustry/UserFees/PrescriptionDrugUserFee/ucm109759.pdf



...... application quality and communication emerged as having significant influence on the FDA first cycle review performance

..... unfamiliarity with FDA regulations and the drug application process is a key problem for inexperienced sponsors and results in poor quality submissions

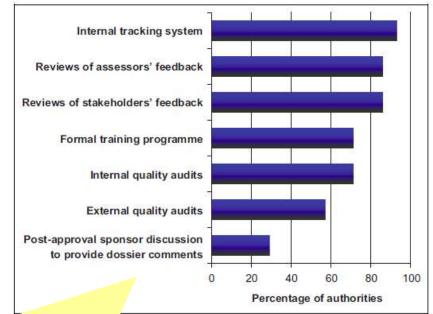
Quality of submission

Characterizing Good Review Practices: A Survey Report Among Agencies of APEC Member Economies

2013 Therapeutic Innovation & Regulatory Science

http://dij.sagepub.com/content/47/6/678





..... comparatively fewer agencies have discussions with sponsors with the goal of improving the *quality of submissions*

What is GSubP?



- Industry initiative in response to GRevP
- To enhance the quality and efficiency of the product registration process by improving the quality of submission as well as its management



What dose "Quality of Submission" actually means?



Let's enjoy practice

Start with the question

What is "quality of submission"?



Let's enjoy practice

Practice #1:

- What are the necessary elements or conditions to achieve "good quality submission"?
- Please list up 5 items based on your own opinion

Time given: 5 min



Let's enjoy practice

Practice #2:

- Compare the list with your neighbor's
- Discuss if there is any difference, and select 5 agreed items of higher priority



Time given: 5 min





Let's move to the summary of this practice in next page

What is "good quality submission", and how to achieve it?

- 1. There should be many conditions and approaches for achieving good quality submission
- It is important that applicants always seek for the way to improve quality of submission
- 3. The GSubP Guideline has defined

 <u>5 key principles of good submission</u>

 which applicants are encouraged to follow

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GRevP: Good Review Practice, GSubP: Good Submission Practice

Table of Contents of GSubP Guideline

1 INTRODUCTION

- 1.1 Objective and scope
- 1.2 Background
- 1.3 Definition

2 PRINCIPLES OF GOOD SUBMISSION

3 MANAGEMENT OF SUBMISSION

- 3.1 Planning for Submission
- 3.2 Preparation and Submission of Application Dossier
 - 3.2.1 Writing study reports and summaries
 - 3.2.2 Compilation and assembling of dossier
 - 3.2.3 Submission of application
 - 3.2.4 Standard operating procedure for submission preparation
- 3.3 Quality Check

4 COMMUNICATIONS

- 4.1 Communications with the Review Authorities
 - 4.1.1 Communications in presubmission stage
 - 4.1.2 Communications in postsubmission stage
- 4.2 Communication within Applicants

5 COMPETENCY AND TRAINING

- 5.1 Core Competency of Applicants
- 5.2 Training and Capacity Building
- 6 GLOSSARY
- 7 REFERENCES

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GRevP: Good Review Practice,

GSubP: Good Submission Practice

1. INTRODUCTION: Objective and scope

- 1. Provides general and high level guidance on GSubP
- Sufficiently expandable to accommodate additional annexes or ancillary documents in the future
- 3. Applies to any aspects related to the regulatory submission of medical products and associated activities in planning, submission and review stages up to approval
- 4. Applicable to submissions in entire product lifecycle from investigational testing to new product applications, variations and maintenance of the existing products.

Possible documentation structure of GSubP

High-level



GSubP Guideline

 ✓ Provides general & high level guidance for applicants in all regions

Practical & Specific

SOP



Country specific GSubP guideline or annex

✓ Based on regulatory system/process and requirements in the country



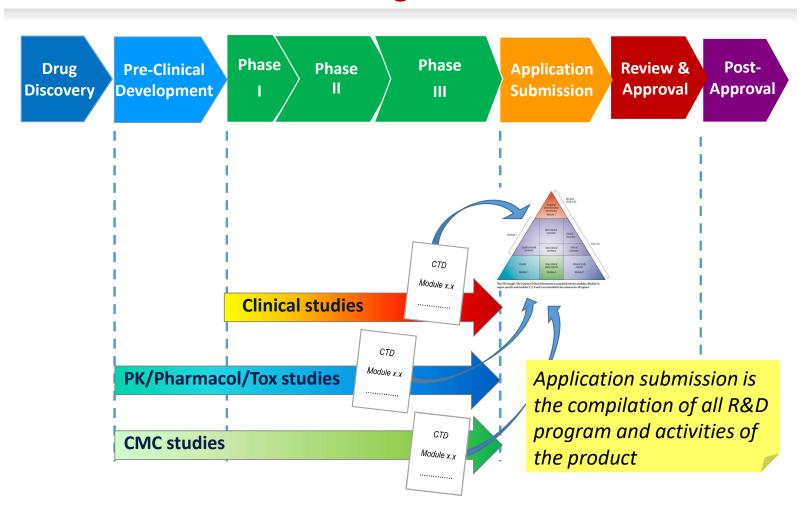
SOPs/manuals for submission

✓ To be prepared in each applicant's organization

1. INTRODUCTION: Objective and scope

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1. INTRODUCTION: Background



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GRevP: Good Review Practice,

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- 1. Strong Scientific Rationale and Robust Data with Clarification of Benefit-Risk Profile
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- 4. Reliability, Quality, Integrity and Traceability of Submission Documents and Source Data
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- 1. Strong Scientific Rationale and Robust Data with Clarification of Benefit-Risk Profile
- ◆ ICH EFFICACY M4E(R2) REVISION OF M4E GUIDELINE ON ENHANCING THE FORMAT AND STRUCTURE OF BENEFIT-RISK INFORMATION IN ICH

http://www.ich.org/fileadmin/Public Web Site/ICH Products/CTD/M4E R2 Efficacy/M4E R2 Step 4.pdf

INTERNATIONAL CONFER REQUIREMENTS FOR REGIS

2.5.6 Benefits and Risks Conclusions

Preamble

REVISION OF M4E GU STRUCTURE OF The purpose of this section is to provide a succinct, integrated, and clearly explained benefit-risk assessment of the medicinal product for its intended use. The benefit-risk assessment is based on a weighing of the key benefits and key risks of the medicinal product. Key benefits are favourable effects generally assessed by primary and other clinically important endpoints across the studies in a development program; key risks are unfavourable effects that are important from a clinical and/or public health perspective in terms of their frequency and/or severity. The identification of the key benefits and key risks of a product requires a critical evaluation of the entirety of the efficacy and safety information regarding the medicinal product. Not all benefits and risks will necessarily be considered key benefits and key risks. Subsequent benefit-risk assessments of approved products are the subject of the ICH E2C(R2)

- 1. Strong Scientific Rationale and Robust Data with Clarification of Benefit-Risk Profile
- ◆ ICH E2C(R2) PERIODIC BENEFIT-RISK EVALUATION REPORT (PBRER)

 http://www.ich.org/fileadmin/Public Web Site/ICH Products/Guidelines/Efficacy/E2C/E2C R2 Step4.pdf

INTERNATIONAL CONFERENCE ON HARMONISATION OF TECHNICAL REQUIREMENTS FOR REGISTRATION OF PHARMACEUTICALS FOR HUMAN USE

ICH HARMONISED TRIPARTITE GUIDELINE

Th

Periodic Benefit-Risk Evaluation Report (PBRER)

E2C(R2)

inf

Current Step 4 version dated 17 December 2012 The main objective of a PBRER is to present a comprehensive, concise, and critical analysis of new or emerging information on the risks of the medicinal product, and on its benefit in approved indications, to enable an appraisal of the product's overall benefit-risk profile.

- 2. Compliance to Up-to-date Regulatory Requirements
- Section 5.1 of GSubP Guideline
- 5.1 Core Competency of Applicants
 Good understanding of up-to-date regulations

Applicants should always keep abreast with the latest regulatory environment. This can be done by *following the regulatory* authorities' website and check updated news, notices or highlights.

... Applicants should carefully study published regulations, technical guidelines, notices, Q&A documents etc. Applicants can also **attend training programs** provided by the regulatory authorities, industry associations or other third parties to help understand the contents and background of these regulations.

- 2. Compliance to Up-to-date Regulatory Requirements
- ◆ How applicants can get access to the up-to-date regulatory environment?

Training workshop/ seminar/symposium

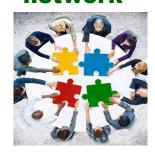
Regulatory authorities' Website



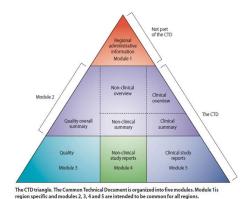
Regulatory information Database



Via industry association network



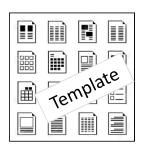
- 3. Well-Structured Submission Dossier with Appropriate Cross-references
- Follow the dossier structure accepted by review authorities



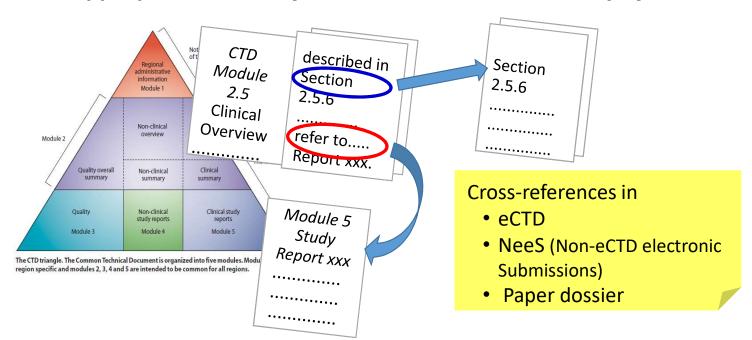
Use template & glossary to keep consistency in format & terminology throughout a

GLOSSARY

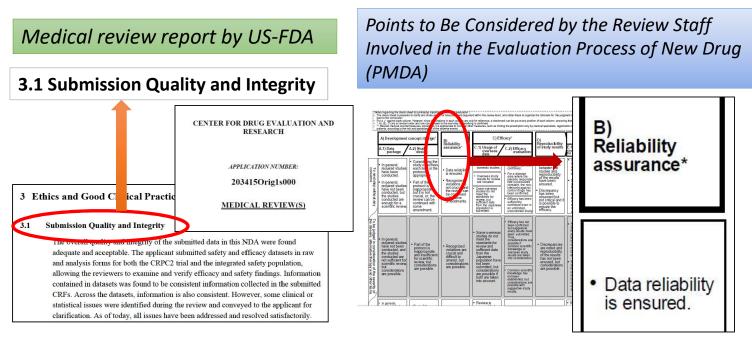
dossier



- 3. Well-Structured Submission Dossier with Appropriate Cross-references
- ◆ Use appropriate cross-references to ensure readability of dossier



- 4. Reliability, Quality, Integrity and Traceability of Submission Documents and Source Data
- Subjects of evaluation by review authorities



- 5. Effective and Efficient Communications
- **◆** Described two types of critical communications for applicants
 - 1. Communications with review authorities

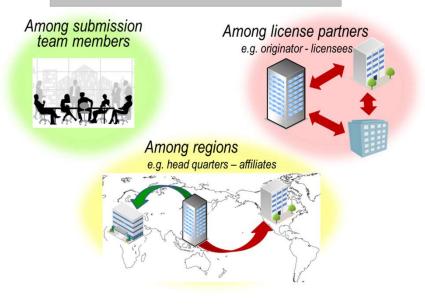


Access to up-todate regulations





2. Communications amongst applicants



- 1. Strong Scientific Rationale and Robust Data with Clarification of Benefit-Risk Profile
- 2. Compliance to Up-to-date Regulatory Requirements
- 3. Well-Structured Submission Dossier with Appropriate Cross-references
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GRevP: Good Review Practice,

GSubP: Good Submission Practice

3. MANAGEMENT OF SUBMISSION

3.1 Planning for submission

- Start discussion on submission strategy from early stage of product development
- Make use of **support tools** effectively e.g. check-list, template, glossary, timeline table

Check-list:

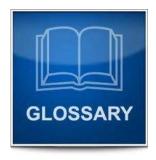
...... may include name of each document with information such as responsible person/party, target date and status. useful not only to check if there is any missing component but also to manage the whole process of submission preparation efficiently



The CTD triangle. The Common Technical Document is organized into five modules. Module 1 is region specific and modules 2, 3, 4 and 5 are intended to be common for all regions.

Glossary:

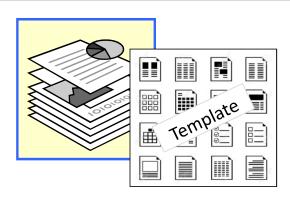
It is important to **keep consistency of terminology used throughout a submission dossier**. recommended to create a list of general glossary before initiating preparation of study reports and summaries.



- Use standard terminology e.g. MedDRA (ICH M1)
- Prepare a glossary to define
 - abbreviations
 e.g. SE: Standard Error? or Side Effect?
 - ➤ the word to be used in the dossier e.g. Drug Substance? or Active Ingredient?

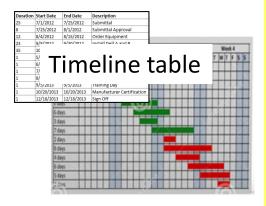
Template:

..... help authors to prepare each component document in structured and consistent manner complying with the required format and contents.... It will also enhance efficiency of preparation. Submission with a unified format of study reports and summaries also enables reviewers to perform review smoothly.



Timeline table:

Development and management of timeline is one of the most important tasks in submission planning phase especially when the submission is performed by collaborations among multiple parties of applicants



- Make timeline of each event required for submission
 - e.g. Study data, sample, dossier, meeting with RA
- Identify rate-limiting event and decide target submission date
- Manage and maintain overall submission schedule

3. MANAGEMENT OF SUBMISSION

3.1 Planning for submission

- Start discussion on submission strategy from early stage of product development
- ➤ Make use of **support tools** effectively e.g. check-list, template, glossary, timeline table

3.2 Preparation and Submission of Application Dossier

- Provide general instructions on report/summary writing, compiling and submission
- Encourage creating SOPs for submission preparation & management

Points to consider in report/summary writing

- Comply with up-to-date standards and regulations
- Consider alignment with current international standards and guidelines

Study Report CTD Mx.x

- Based on strong rationale and robust data with scientific evidence
- Ensure reliability, integrity and traceability of data
- Refer to the relevant guidelines on the format and contents of study reports which can be accepted by the review authorities, e.g. ICH M4 & E3

Summar y/Overvi ew CTD M2.x

- Provide clear rationale with justification
- Clarify the nature of benefits and risks of the product based on sound scientific evidence
- To be concise and easy to read document

Points to consider in compiling the dossier



- Review the structure and format of dossier accepted by the national regulatory authorities, e.g. ICH-CTD
- To be performed in reference to defined table of contents and checklist
- Ensure that every document has been prepared consistently and placed in the correct location of the dossier
- Follow the relevant instructions when submitting application electronically

SOPs for submission preparation & management



Application submission is

- Complicated and time-consuming process
- Often requires collaborations among applicants' parties or group of organizations locally and globally



..... It is therefore beneficial for applicants to generate SOPs and share them within the parties or organizations *for proper management of the whole process of submission preparation.*

- SOP is not a regulatory requirement
- SOP in GSubP Guideline means procedure/operation manual for submission and not subject of strict compliance like SOPs in GCP, GMP

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3.1 Planning for submission

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- Provide general instructions on report/summary writing, compiling and submission
- Encourage creating SOPs for submission preparation & management

3.3 Quality Check

Provide instructions on QC required in the process of submission preparation

Quality Check (QC)

Purpose:

- To ensure accuracy, integrity and traceability of scientific data/information
- To check compliance to pre-defined format, template and structure
- To ensure accuracy of translation

Types:

- QC of study reports and summary documents
- QC of submission dossier
- QC of electronic dossier



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4. **COMMUNICATIONS**

4.1 Communications with review authorities

- ➤ Make effective use of pre-/post- submission meetings
- Manage inquiry and response appropriately e.g. clarifications, timeline management

Effective use of pre-/post- submission meetings

- ◆ Points to consider for holding effective and productive meeting with the review authorities
 - 1. Study and follow the defined rules and procedure for the meeting
 - 2. Clarify the purpose and discussion points
 - 3. Prepare good quality meeting materials
 - 4. Discuss based on reasonable scientific rationale
 - 5. Prepare and circulate meeting minutes/memo on discussion points and agreements
 - 6. Take appropriate follow-up measures on comments and advice received from the authorities



Manage inquiry and response appropriately

Inquiry and response

...., it is important for applicants to clarify and understand the background as well as intention of the reviewer with that inquiry. To make it possible, the review authorities often allow applicants to ask for clarification. Applicants should make the best use of such opportunity.

Example of clear inquiry

Regarding the treatment for proposed indication>, efficacy & safety data provided in the dossier are not sufficient to support the use in pediatric patients. Please provide additional clinical and PK data to justify the dosage and administration for use in pediatric patients as claimed in the proposed package insert.

Please put special effort to elucidate the reasons and basis for the differences in doses between pediatric patients over and under <xx> Kg body weight.

4. COMMUNICATIONS

4.1 Communications with review authorities

- ➤ Make effective use of **pre-/post- submission meetings**
- ➤ Manage **inquiry and response** appropriately e.g. clarifications, timeline management

4.2 Communications amongst applicants

- Confirm operation model, role and responsibility of the submission team & members
- Establish standard working procedure and communication platform in submission team



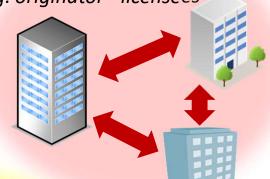
Communications amongst applicants

Among submission team members



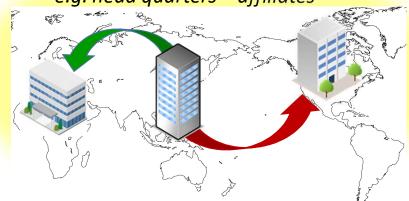
Among license partners

e.g. originator - licensees



Among regions

e.g. head quarters – affiliates



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5. COMPETENCY AND TRAINING

5.1 Core Competency of Applicants

- Scientific knowledge and expertise
- Good understanding of up-to-date regulations
- Other hard and soft skills,
 - e.g. Planning & PJ management, medical writing, IT skills for e-submission, problem solving, communication
- > Integrity, reliability and ethical standards

5.2 Training and Capacity Building

- > Participate in external training programs
- ➤ Gain experiences through day-to-day operations, e.g. in-house training, self-training, OJT
- > Create and use archive of experiences and knowhow

Agenda

1. Introduction

- GRevP & GSubP: Two sides of the same coin
- Why applicants need GSubP?

2. Outline of GSubP Guideline for Applicants

- Introduction
- Principles of good submission
- Management of submission
- Communication
- Competency and training

3. Summary

GRevP: Good Review Practice, GSubP: Good Submission Practice

Summary

The GSubP Guideline provides

- Five key principles of good submission
 - 1. Strong Scientific Rationale and Robust Data with Clarification of Benefit-Risk Profile
 - 2. Compliance to Up-to-date Regulatory Requirements
 - 3. Well-Structured Submission Dossier with Appropriate Crossreferences
 - 4. Reliability, Quality, Integrity and Traceability of Submission Documents and Source Data
 - 5. Effective and Efficient Communications
- High level guidance on planning, preparation and post-submission management to realize good quality submission

